

## Message Text

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ACTION EB-07

INFO OCT-01 EUR-12 IO-10 ISO-00 SSO-00 INRE-00 L-03 FRB-03

OMB-01 TAR-01 SP-02 AGR-05 AID-05 CIAE-00 COME-00

INR-07 LAB-04 NSAE-00 OIC-02 SIL-01 STR-04 TRSE-00

CIEP-01 CEA-01 SS-15 NSCE-00 NSC-05 USIE-00 AF-06

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PASS EB/OT/GCP FOR AHMAD, TREASURY FOR RAY AND COMMERCE FOR MACONE

EO: 11652: N/A

TAGS: ETRD UNCTAD

SUBJ: UNCTAD: AGREEMENT ON PREPARATORY DOCUMENT FOR UNCTAD IV  
PROVISIONAL AGENDA

REF: STATE 194671, BLACK/AHMAD TELCON 8/16

1. SUMMARY: US DEL INTENDS TO JOIN CONSENSUS ON TEXT REFLECTING STATUS OF PREPARATORY WORK OF TDB ON AGENDA FOR UNCTAD IV AND NOT TO OBJECT TO BOARD DECISION FORWARDING TEXT AND BOARD REPORT TO UNGA SEVENTH SPECIAL SESSION (7SS). WILL ALSO MAKE A STATEMENT OF EXPLANATION IN PLENARY COVERING POINTS RAISED REFTEL AND EARLIER TELEGRAMS. REQUEST DEPARTMENT'S CONCURRENCE. TEXTS OF DOCUMENT AND DECISION GIVEN BELOW. GROUP B COUNTRIES HAVE ALL JOINED CONSENSUS ON LIST OF SELECTED POLICY AREAS AND HAVE NO INSURMOUNTABLE OBJECTIONS TO TEXTS OF INDICATIONS OF SPECIFIC ISSUES TO BE TAKEN UP AT UNCTAD IV UNDER EACH POLICY AREA. US DEL BELIEVES  
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THIS COURSE OF ACTION WILL SERVE TO MAINTAIN HARMONY BETWEEN OUR-

SELVES AND LDCS AT 7SS. US DEL STATEMENT WILL COVER OUR GENERAL UNEASE WITH LANGUAGE FORCING DECISIONS PREMATURELY AND WILL COVER SPECIFIC DIFFICULTIES IN TEXTS ON DEBT, THE INTERNATIONAL MONETARY SYSTEM AND TRANSFER OF TECHNOLOGY. END OF SUMMARY.

2. ON BASIS OF REFTEL AND TAKING INTO ACCOUNT CLARIFICATIONS REFERENCED TELCON, US DEL INTENDS AT FINAL TDB PLENARY LATE THIS AFTERNOON TO JOIN CONSENSUS WITH RESPECT TO THE DOCUMENT REFLECTING THE STATUS OF THE PREPARATORY WORK DONE AT THE BOARD ON THE PROVISIONAL AGENDA FOR THE FOURTH SESSION OF THE CONFERENCE AND NOT TO OBJECT TO ADOPTION BY THE BOARD OF A DECISION TO BRING THE PREPARATORY WORK DOCUMENT TO THE ATTENTION OF THE UNGA SEVENTH SPECIAL SESSION. WE ALSO INTEND TO MAKE A STATEMENT GIVING OUR UNDERSTANDING OF WHAT THE CONSENSUS COVERS AND OUR DIFFICULTIES WITH THE INDICATIONS OF SPECIFIC ISSUES UNDER THE TOPIC ITEMS. THE SUBSTANCE OF THIS STATEMENT WILL BE INCLUDED IN THE REPORT OF THE BOARD ON THIS ITEM WHICH IN ACCORDANCE WITH THE DECISION WILL BE FORWARDED TO THE UNGA SEVENTH SPECIAL SESSION ALONG WITH THE DOCUMENT. THE FINAL TEXT OF THE DOCUMENT INCLUDING ITS VERY CAREFULLY DRAFTED CHAPEAU IS GIVEN BELOW, FOLLOWED BY THE TEXT OF THE DRAFT DECISION, A DISCUSSION OF OUR REASONS FOR PROPOSING THIS COURSE OF ACTION, AND AN OUTLINE OF THE STATEMENT WE INTEND TO MAKE FOR THE RECORD. ACTION REQUESTED: US DEL WOULD APPRECIATE DEPARTMENT'S CONCURRENCE IN COURSE OF ACTION CONTEMPLATED AND ANY ADDITIONAL GUIDANCE NECESSARY. PLENARY IS SCHEDULED TO BEGIN AT 11:00 A.M. WASHINGTON TIME.

### 3. CHAPEAU AND FINAL TEXT

THIS PAPER REPRESENTS THE CONSENSUS OF THE BOARD ON A LIST OF SELECTED BROAD POLICY AREAS, WITH AN INDICATION OF THE SPECIFIC ISSUES TO BE TAKEN UP IN EACH POLICY AREA AT THE FOURTH SESSION OF THE CONFERENCE. IT IS UNDERSTOOD THAT THE BOARD COULD THEN FINALIZE THE PROVISIONAL AGENDA AT THE SECOND PART OF ITS FIFTEENTH SESSION.

1. COMMODITIES: ACTION ON COMMODITIES INCLUDING DECISIONS ON AN INTEGRATED PROGRAMME IN THE LIGHT OF THE NEED FOR CHANGE IN THE WORLD COMMODITY ECONOMY.

2. MANUFACTURES AND SEMI-MANUFACTURES: MEASURES INCLUDING THE ELABORATION OF AND DECISION ON A COMPREHENSIVE STRATEGY TO EXPAND AND DIVERSIFY THE EXPORT TRADE OF THE DEVELOPING COUNTRIES LIMITED OFFICIAL USE

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IN MANUFACTURE AND SEMI-MANUFACTURES WITH A VIEW TO THE ATTAINMENT OF GENERALLY ACCEPTED GOALS FOR THEIR ACCELERATED INDUSTRIAL DEVELOPMENT.

3. RECENT TRENDS IN INTERNATIONAL TRADE AND DEVELOPMENT:  
- REVIEW AND EVALUATION OF PROGRESS MADE IN THE MULTILATERAL TRADE NEGOTIATIONS AND OTHER ACTIONS AND DECISIONS TAKEN AT THE INTERNATIONAL LEVEL.  
- REVIEW OF DEVELOPMENTS IN THE INTERNATIONAL MONETARY FIELD.

4. MONEY AND FINANCE AND TRANSFER OF REAL RESOURCES FOR DEVELOPMENT:

- DECISIONS ON MEASURES TO ALLEVIATE THE CRITICAL DEBT PROBLEMS OF MANY DEVELOPING COUNTRIES.
- MEASURES TO INCREASE NET CAPITAL FLOWS TO DEVELOPING COUNTRIES TO MEET THEIR LONG-TERM EXTERNAL FINANCING NEEDS.
- MEASURES TO IMPROVE, ON APPROPRIATE TERMS AND CONDITIONS, THE FINANCIAL AND MONETARY SITUATION OF DEVELOPING COUNTRIES, COMMENSURATE WITH THEIR DEVELOPMENT NEEDS AND TO FACILITATE AND IMPROVE THE FINANCING OF THEIR EXCEPTIONAL DEFICITS.
- REVIEW OF REQUIREMENTS FOR EVOLVING AN INTERNATIONAL MONETARY SYSTEM THAT WOULD FOSTER DEVELOPMENT AND WORLD TRADE, HAVING PARTICULAR REGARD TO THE INTERESTS OF THE DEVELOPING COUNTRIES.

5. TRANSFER OF TECHNOLOGY:

- ACTION TO STRENGTHEN THE TECHNOLOGICAL CAPACITY OF DEVELOPING COUNTRIES;
- DECISIONS ON A CODE OF CONDUCT FOR THE TRANSFER OF TECHNOLOGY AND, IN THE LIGHT OF THOSE DECISIONS, A DECISION ON THE MODALITIES FOR ITS ESTABLISHMENT;
- ACTIONS TO BE UNDERTAKEN BY UNCTAD WITH RESPECT TO THE ECONOMIC, COMMERCIAL AND DEVELOPMENT ASPECTS OF THE INTERNATIONAL PATENT SYSTEM IN THE CONTEXT OF THE ON-GOING REVISION OF THAT SYSTEM.

6. LEAST DEVELOPED AMONG DEVELOPING COUNTRIES, DEVELOPING ISLAND COUNTRIES AND DEVELOPING LAND-LOCKED COUNTRIES: ACTION ON SPECIAL MEASURES IN FAVOUR OF THESE COUNTRIES.

7. INSTITUTIONAL ISSUES: RECOMMENDATIONS ON THE FUTURE ROLE OF UNCTAD AND DECISIONS ON FUTURE INSTITUTIONAL ARRANGEMENTS WITHIN UNCTAD.

8. ECONOMIC COOPERATION AMONG DEVELOPING COUNTRIES: ACTION TO SUPPORT WHERE APPROPRIATE MEASURES AND INITIATIVES TAKEN BY THE DEVELOPING COUNTRIES TO STRENGTHEN ECONOMIC COOPERATION AMONG THEMSELVES.

9. TRADE RELATIONS AMONG COUNTRIES HAVING DIFFERENT ECONOMIC LIMITED OFFICIAL USE

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AND SOCIAL SYSTEMS: MULTILATERAL ACTION FOR EXPANDING THE TRADE AND ECONOMIC RELATIONS BETWEEN COUNTRIES WITH DIFFERENT ECONOMIC AND SOCIAL SYSTEMS, IN PARTICULAR ACTION WHICH WOULD CONTRIBUTE TO THE DEVELOPMENT OF DEVELOPING COUNTRIES.

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#### 4. DRAFT DECISION

DRAFT DECISION ON ITEM 2 OF THE AGENDA -- FOURTH SESSION OF THE UNITED NATIONS CONFERENCE ON TRADE AND DEVELOPMENT: OBJECTIVES, PROVISIONAL AGENDA, PREPARATORY WORK AND ORGANIZATION.

THE TRADE AND DEVELOPMENT BOARD DECIDES TO BRING TO THE ATTENTION OF THE GENERAL ASSEMBLY AT ITS SEVENTH SPECIAL SESSION ITS CONSENSUS ON ITEM 2 OF THE AGENDA, TOGETHER WITH ITS REPORT ON AGENDA ITEM 2. THE BOARD TRUSTS THAT THIS LIST WILL BE OF ASSISTANCE TO THE GENERAL ASSEMBLY IN ITS DELIBERATIONS. IN THE LIGHT OF THE RESULTS OF THE SEVENTH SPECIAL SESSION OF THE GENERAL ASSEMBLY, THE TRADE AND DEVELOPMENT BOARD WOULD FINALIZE DURING THE SECOND PART OF ITS FIFTEENTH SESSION, THE PROVISIONAL AGENDA FOR THE FOURTH SESSION OF THE CONFERENCE.

5. CHAPEAU OF FINAL TEXT WAS VERY CAREFULLY DRAFTED BY PRESIDENT'S RESTRICTED CONTACT GROUP WITH U.S. OBJECTIONS IN MIND AS WELL AS OBJECTIONS OF SEVERAL OTHER GROUP B MEMBERS (IN PARTICULAR UK, JAPAN AND SWITZERLAND). THE CHAPEAU MAKES IT POSSIBLE TO REGARD LIMITED OFFICIAL USE

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THE CONSENSUS AS COVERING THE LIST OF SELECTED BROAD POLICY AREAS. WE WILL STRESS OUR PARTICIPATION IN THAT ASPECT OF THE CONSENSUS ON ITEM 2 OF THE AGENDA. THE TEXTS UNDER THE TOPIC HEADINGS ARE REFERRED TO AS "INDICATIONS OF SPECIFIC ISSUES TO BE TAKEN UP," AND THERE IS NO STATEMENT OR IMPLICATION IN THE TEXT THAT THERE IS

A CONSENSUS ON SPECIFIC ISSUES TO BE TAKEN UP. THE CONNECTION BETWEEN CONSENSUS AND THE "INDICATIONS" IS WEAK, AND WE INTEND TO IGNORE IT AND DISCUSS OUR DIFFICULTIES ON THE INDICATIONS. THE WORDS "TO BE TAKEN UP" WERE DISCUSSED IN THE RESTRICTED GROUP WITH THE US SUGGESTING THEIR REPLACEMENT WITH "WHICH MIGHT BE CONSIDERED." PRESIDENT SAID THAT G-77 HAD PREFERRED WORDS "TO BE DECIDED" AND HE HAD CHOSEN WORDS "TO BE TAKEN UP" WHICH SEC-GEN HAD USED IN HIS DOCUMENT ON THIS ITEM (L 404) AS A NEUTRAL FORMULATION. HE POINTED OUT AS WELL THAT WE COULD INCLUDE AN EXPLANATION OF OUR UNDERSTANDING IN OUR PLENARY STATEMENT ON THE TEXT. MOREOVER, WHEN THE PROPRIETY OF OUR MAKING A STATEMENT WAS CHALLENGED BY ETHIOPIA ON THE BASIS THAT WE HAD PARTICIPATED SO CENTRALLY IN THE NEGOTIATION OF THE TEXT, THE PRESIDENT CUT OFF THE ETHIOPIAN CHALLENGE.

6. GROUP B COUNTRIES, EXCEPT FOR THE U.S., FIND MOST OF THE INDICATIONS UNDER THE BROAD POLICY AREA TOPIC HEADING NOT TO BE OBJECT-TIONABLE. THEY READ SUCH WORDS AS "ACTIONS," "DECISIONS," AND "MEASURES" AS PROVIDING THE POSSIBILITY OF DECIDING AGAINST AS WELL AS FOR PARTICULAR PROPOSITIONS AND DO NOT SEE THESE WORDS AS FORCING DEVELOPED COUNTRIES TO MAKE DECISIONS PREMATURELY. OBJECTIONS OF OTHER GROUP B COUNTRIES TEND TO PARALLEL U.S. DESIRE TO HAVE GREATER CLARITY OR SPECIFIC QUALIFICATIONS INCLUDED IN VARIOUS OF THE INDICATIONS UNDER THE TOPIC ITEMS. FOR EXAMPLE, UK WANTED "AS APPROPRIATE" ADDED AFTER "MEASURES" IN THE TEXT ON DEBT PROBLEMS AND INTENDS TO MAKE A STATEMENT TO THAT EFFECT. SWITZERLAND WISHED THE INDICATION ON A CODE OF CONDUCT FOR THE TRANSFER OF TECHNOLOGY TO INCLUDE A REFERENCE TO THE OBJECTIVE OF THE CODE AS THAT OF "FACILITATING THE TRANSFER OF TECHNOLOGY." IT WAS ONLY THE U.S., BOTH IN THE RESTRICTED PRESIDENT'S CONTACT GROUP AND IN THE CONTACT GROUP ITSELF, THAT RAISED ANY OBJECTION TO HAVING A CONSENSUS ON THE DOCUMENT. THE GERMAN DELEGATION WHICH IS NORMALLY AS FIRM OR FIRMER THAN WE ARE ON BOTH COMMODITIES AND TRANSFER OF TECHNOLOGY WAS EXTREMELY PLEASED WITH THE OUTCOME OF THE TEXT INCLUDING THE INDICATIONS ON THOSE CRITICAL ISSUES. SEVERAL GROUP B DELEGATIONS, PARTICULARLY THE FRENCH, LIMITED OFFICIAL USE

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FELT THE TEXT REPRESENTED A SIGNIFICANT COMPROMISE STEP BY THE G-77, CONSIDERING WHAT THE G-77 POSITIONS ON THESE ISSUES HAD BEEN AT THE RECENT ECOSOC.

7. AS IS CLEAR FROM THE TEXT OF THE DOCUMENT, NO DELEGATION IS PREPARED TO CONSIDER THIS TEXT AS REPRESENTING DRAFT AGENDA ITEMS. G-77 IS AS UNWILLING AS WE TO COMMIT ITSELF TO PRECISE LANGUAGE, PARTICULARLY PRIOR TO THEIR LIMA MEETING AND THE UNGA 7SS. WE EXPECT THIS TEXT WILL BE OVERSHADOWED BY THE TEXTS WHICH WILL COME OUT OF LIMA AND THAT IT IS LIKELY TO GET VERY LITTLE ATTENTION AT THE 7SS EXCEPT TO THE EXTENT THAT UNCTAD SEC-GEN COREA IS ABLE TO HAVE UNCTAD SPECIFIED AS THE FORUM FOR PARTICULAR WORK. OUR PAR-

TICIPATION IN THE CONSENSUS ON THIS LIST OF BROAD POLICY AREAS FOR UNCTAD IV, RATHER THAN OPPOSING IT, WILL AVOID DISRUPTING WHATEVER POSSIBLE HARMONY BETWEEN THE LDCS AND OURSELVES MAY EXIST FOR THE 7SS. MOREOVER, THIS TEXT MAY HAVE USES FOR THE U.S. IN DEFENDING ITSELF OR REACHING POSITIVE FORMULATIONS AT THE 7SS.

8. IN THE STATMENT IN PLENARY, US DEL INTENDS TO EXPRESS OUR PLEASURE IN BEING ABLE TO PARTICIPATE IN THE CONSENSUS ON THE LIST OF SELECTED BROAD POLICY AREAS WHICH WILL FORM THE BASIS FOR FURTHER DISCUSSIONS ON THE PROVISIONAL AGENDA FOR UNCTAD IV. WE WILL STATE THAT WE BELIEVE THE INDICATIONS UNDER THE TOPICS OF SPECIFIC ISSUES WHICH MIGHT BE CONSIDERED AT UNCTAD IV TO BE A USEFUL EXPLORATION OF THE KINDS OF ACTION THE DEVELOPING COUNTRIES ARE SEEKING. WE WOULD ADD THAT WE HAD DIFFICULTIES WITH THE LANGUAGE AND THE WAY IN WHICH VARIOUS OF THE ISSUES WERE PHRASED. THE LANGUAGE IN THE USE OF WORDS LIKE "ACTION" AND DECISIONS" GIVES THE IMPRESSION OF REQUIRING DECISIONS AT UNCTAD IV WHICH COUNTRIES MAY NOT AT THAT TIME BE IN A POSITION TO MAKE. THIS FORCING OF DECISIONS CAN RESULT IN ILL-CONCEIVED, PREMATURE AND HASTY ACTIONS. MORE SPECIFICALLY WE WOULD POINT TO THE NEED FOR MUCH MORE TECHNICAL WORK ON COMMODITIES; OUR DESIRE TO HAVE A QUALIFICATION SUCH AS "AS APPROPRIATE" ON THE DEBT TEXT BECAUSE OF THE CASE BY CASE CHARACTER OF THE PROBLEMS; OUR PREFERENCE FOR SPEAKING OF IMPROVING AND STRENGTHENING THE INTERNATIONAL MONETARY SYSTEM RATHER THAN OF EVOLVING A SYSTEM; OUR DESIRE FOR THE LANGUAGE ON A CODE OF CONDUCT FOR TRANSFER OF TECHNOLOGY TO RECOGNIZE THE NEED FOR THRESHOLD DECISIONS BEFORE PROCEEDING TO ANY MODALITY OR INSTITUTIONAL DECISIONS; AND OUR WILLINGNESS TO HAVE UNCTAD COMPLEMENT THE WORK GOING ON IN WIPO AND ELSEWHERE ON THE PATENT CONVENTION, LIMITED OFFICIAL USE

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BUT TO HAVE LANGUAGE MAKING CLEAR THE LIMITS OF ITS COMPETENCE. (WE DO NOT INTEND A STRONG STATEMENT ON THIS FORMULATION IN VIEW OF SATISFACTION OF GERMAN, SWISS, AND WIPO DELEGATES WITH NEUTRALITY OF LANGUAGE).

9. WE WILL REPORT ON OUR STATEMENT AND ANY RESPONSES TO IT FOLLOWING THE PLENARY. WE INTEND TO MAKE OUR COMMENTS ON SPECIFIC ITEMS IN A LOW-KEY MANNER TO AVOID COUNTER STATEMENTS TO WHICH WE WOULD HAVE TO RESPOND. DALE

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## Message Attributes

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**Type:** TE  
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